1	PRETRIAL RELEASE AMENDMENTS
2	2018 GENERAL SESSION
3	STATE OF UTAH
4	Chief Sponsor: Angela Romero
5	Senate Sponsor: Todd Weiler
6 7	LONG TITLE
8	General Description:
9	This bill modifies pretrial release provisions.
10	Highlighted Provisions:
11	This bill:
12	 addresses right to bail involving qualifying offenses;
13	 modifies terms related to jail release agreements and jail release court orders;
14	 addresses conditions for release after arrest for domestic violence and other
15	offenses;
16	 amends provisions related to dismissal of certain offenses;
17	 addresses contents of pretrial protective orders;
18	 repeals language regarding privileged communications; and
19	makes technical and conforming amendments.
20	Money Appropriated in this Bill:
21	None
22	Other Special Clauses:
23	None
24	Utah Code Sections Affected:
25	AMENDS:
26	77-20-1, as last amended by Laws of Utah 2017, Chapters 289, 311, and 332
27	77-20-3.5, as renumbered and amended by Laws of Utah 2017, Chapter 289



77-36-1, as last amended by Laws of Utah 2017, Chapters 289 and 332
77-36-2.7, as last amended by Laws of Utah 2017, Chapter 289
Be it enacted by the Legislature of the state of Utah:
Section 1. Section 77-20-1 is amended to read:
77-20-1. Right to bail Denial of bail Hearing.
(1) As used in this chapter:
(a) "Bail bond agency" means the same as that term is defined in Section 31A-35-102.
(b) "Surety" and "sureties" mean a surety insurer or a bail bond agency.
(c) "Surety insurer" means the same as that term is defined in Section 31A-35-102.
(2) A person charged with or arrested for a criminal offense shall be admitted to bail as
a matter of right, except if the person is charged with a:
(a) capital felony, when the court finds there is substantial evidence to support the
charge;
(b) felony committed while on probation or parole, or while free on bail awaiting trial
on a previous felony charge, when the court finds there is substantial evidence to support the
current felony charge;
(c) felony when there is substantial evidence to support the charge and the court finds
by clear and convincing evidence that the person would constitute a substantial danger to any
other person or to the community, or is likely to flee the jurisdiction of the court, if released on
bail; [or]
(d) felony when the court finds there is substantial evidence to support the charge and
it finds by clear and convincing evidence that the person violated a material condition of
release while previously on bail[-]; or
(e) domestic violence offense when the court finds that:
(i) there is substantial evidence to support the charge; and
(ii) by clear and convincing evidence, the person would constitute a substantial danger
to an alleged victim of domestic violence if released on bail.
(3) Any person who may be admitted to bail may be released by written undertaking or
an equal amount of cash bail, or on the person's own recognizance, on condition that the person
appear in court for future court proceedings in the case, and on any other conditions imposed in

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59 the discretion of the magistrate or court that will reasonably: 60 (a) ensure the appearance of the accused: 61 (b) ensure the integrity of the court process; 62 (c) prevent direct or indirect contact with witnesses or victims by the accused, if 63 appropriate; and 64 (d) ensure the safety of the public. 65 (4) (a) Except as otherwise provided, the initial order denying or fixing the amount of 66 bail shall be issued by the magistrate or court issuing the warrant of arrest. 67 (b) A magistrate may set bail upon determining that there was probable cause for a 68 warrantless arrest. 69 (c) A bail commissioner may set bail in a misdemeanor case in accordance with 70 Sections 10-3-920 and 17-32-1. 71 (d) A person arrested for a violation of a jail release agreement or jail release court order issued in accordance with Section 77-20-3.5: 72 73 (i) may not be released before the accused's first judicial appearance; and 74 (ii) may be denied bail by the court under Subsection [77-20-3.5(9) or (11)] (2). 75 (5) The magistrate or court may rely upon information contained in: 76 (a) the indictment or information: 77 (b) any sworn probable cause statement; 78 (c) information provided by any pretrial services agency; or 79 (d) any other reliable record or source. 80 (6) (a) A motion to modify the initial order may be made by a party at any time upon 81 notice to the opposing party sufficient to permit the opposing party to prepare for hearing and 82 to permit any victim to be notified and be present. 83 (b) Hearing on a motion to modify may be held in conjunction with a preliminary 84 hearing or any other pretrial hearing. 85 (c) The magistrate or court may rely on information as provided in Subsection (5) and may base its ruling on evidence provided at the hearing so long as each party is provided an 86 87 opportunity to present additional evidence or information relevant to bail.

(7) Subsequent motions to modify bail orders may be made only upon a showing that

there has been a material change in circumstances.

90	(8) An appeal may be taken from an order of any court denying bail to the Supreme
91	Court, which shall review the determination under Subsection (2).
92	(9) For purposes of this section, any arrest or charge for a violation of Section
93	76-5-202, Aggravated murder, is a capital felony unless:
94	(a) the prosecutor files a notice of intent to not seek the death penalty; or
95	(b) the time for filing a notice to seek the death penalty has expired and the prosecuto
96	has not filed a notice to seek the death penalty.
97	Section 2. Section 77-20-3.5 is amended to read:
98	77-20-3.5. Conditions for release after arrest for domestic violence and other
99	offenses Jail release agreements Jail release court orders.
100	(1) As used in this section:
101	(a) "Domestic violence" means the same as that term is defined in Section 77-36-1.
102	(b) "Jail release agreement" means a written agreement [described in Subsection
103	77-20-3.5(3)] that is entered into by an arrested person:
104	[(i) limits the contact an individual arrested for a qualifying offense may have with an
105	alleged victim; and]
106	(i) under which the arrested person agrees to not:
107	(A) have personal contact with the alleged victim;
108	(B) threaten or harass the alleged victim; and
109	(C) knowingly enter on the premises of the alleged victim's residence or on premises
110	temporarily occupied by the alleged victim; and
111	(ii) that specifies other conditions of release from jail.
112	(c) "Jail release court order" means a written court order [issued in accordance with
113	Subsection 77-20-3.5(3)] that:
114	[(i) limits the contact an individual arrested for a qualifying offense may have with an
115	alleged victim; and]
116	(i) orders an arrested person not to:
117	(A) have personal contact with the alleged victim;
118	(B) threaten or harass the alleged victim; and
119	(C) knowingly enter on the premises of the alleged victim's residence or on premises
120	temporarily occupied by the alleged victim; and

121	(ii) specifies other conditions of release from jail.
122	(d) "Minor" means an unemancipated individual who is younger than 18 years of age.
123	(e) "Offense against a child or vulnerable adult" means the commission or attempted
124	commission of an offense described in Section 76-5-109, 76-5-109.1, 76-5-110, or 76-5-111.
125	(f) "Qualifying offense" means:
126	(i) domestic violence;
127	(ii) an offense against a child or vulnerable adult; or
128	(iii) the commission or attempted commission of an offense described in Title 76,
129	Chapter 5, Part 4, Sexual Offenses.
130	(2) (a) Upon arrest for a qualifying offense and before the person is released on bail,
131	recognizance, or otherwise, the person may not personally contact the alleged victim.
132	(b) A person who violates Subsection (2)(a) is guilty of a class B misdemeanor.
133	(3) (a) After a person is arrested for a qualifying offense, the person may not be
134	released before:
135	(i) the matter is submitted to a magistrate in accordance with Section 77-7-23; or
136	(ii) the person signs a jail release agreement [in accordance with Subsection (3)(d)(i)].
137	(b) The arresting officer shall ensure that the information presented to the magistrate
138	includes whether the alleged victim has made a waiver described in Subsection (6)(a).
139	(c) (i) If the magistrate determines there is probable cause to support the charge or
140	charges of one or more qualifying offenses, the magistrate shall determine[: (i)] whether
141	[grounds exist to hold] the arrested person may be held without bail, in accordance with
142	Section 77-20-1[;].
143	(ii) [if no grounds exist to hold] If the magistrate determines that the arrested person
144	[without] has the right to be admitted to bail, the magistrate shall determine:
145	(A) whether any release conditions, including electronic monitoring, are necessary to
146	protect the alleged victim; [or] and
147	[(iii)] (B) any bail that is required to guarantee the arrested person's subsequent
148	appearance in court.
149	(d) [(i)] The magistrate may not release a person arrested for a qualifying offense
150	[before the person's initial court appearance before the court with jurisdiction over the offense

for which the person was arrested, unless the arrested person agrees in writing or the magistrate

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152	orders, as a release condition, that, until the arrested person appears at the initial court
153	appearance, the arrested person will not:] unless the magistrate issues a jail release court order
154	or the arrested person signs a jail release agreement.
155	[(A) have personal contact with the alleged victim;]
156	[(B) threaten or harass the alleged victim; or]
157	[(C) knowingly enter onto the premises of the alleged victim's residence or any
158	premises temporarily occupied by the alleged victim.]
159	[(ii) The magistrate shall schedule the appearance described in Subsection (3)(d)(i) to
160	take place no more than 96 hours after the time of the arrest.]
161	[(iii) The arrested person may make the appearance described in Subsection (3)(d)(i) by
162	video if the arrested person is not released.]
163	(4) (a) If a person charged with a qualifying offense fails to either schedule an initial
164	appearance or to appear at the time scheduled by the magistrate [under Subsection (3)(d)] not
165	more than 96 hours after the time of arrest, the person shall comply with the release conditions
166	[described in Subsection (3)(d)(i)] of a jail release agreement or jail release court order until the
167	person makes an initial appearance.
168	(b) If the prosecutor has not filed charges against a person who was arrested for a
169	qualifying offense and who appears in court at the time scheduled by the magistrate under
170	Subsection (3)[(d)], or by the court under Subsection (4)(b)(ii), the court:
171	(i) may, upon the motion of the prosecutor and after allowing the person an opportunity
172	to be heard on the motion, extend the release conditions described in [Subsection (3)(d)(i)] the
173	jail release court order or the jail release agreement by no more than three court days; and
174	(ii) if the court grants the motion described in Subsection (4)(b)(i), shall order the
175	arrested person to appear at a time scheduled before the end of the granted extension.
176	(c) (i) If the prosecutor determines that there is insufficient evidence to file charges
177	before an initial appearance scheduled under Subsection (4)(a), the prosecutor shall transmit a
178	notice of declination to either the magistrate who signed a jail release court order or to the
179	statewide domestic violence network described in Section 78B-7-113 if a releasing agency
180	obtains a jail release agreement from a released arrestee.
181	(ii) A prosecutor's notice of declination transmitted under this Subsection (4)(c) is
182	considered a motion to dismiss a jail release court order and a notice of expiration of a jail

183	release agreement.
184	(5) Except as provided in Subsection (4) or otherwise ordered by a court, a jail release
185	agreement or jail release court order expires at midnight after the sooner of:
186	(a) the arrested person's initial scheduled court appearance described in Subsection
187	$[\frac{(3)(d)(i)}{(1)}]$
188	(b) the declination is submitted under Subsection (4)(c); or
189	(c) 30 days from the day on which the arrested person is arrested.
190	(6) (a) (i) After an arrest for a qualifying offense, an alleged victim who is not a minor
191	may waive in writing the release conditions [described in Subsection (3)(d)(i)(A) or (C).]
192	prohibiting:
193	(A) personal contact with the alleged victim; or
194	(B) knowingly entering on the premises of the alleged victim's residence or on
195	premises temporarily occupied by the alleged victim.
196	(ii) Upon waiver, [those] the release conditions described in Subsection (6)(a)(i) do not
197	apply to the arrested person.
198	(b) A court or magistrate may modify [the release conditions described in Subsection
199	(3)(d)(i),] a jail release agreement or a jail release court order in writing or on the record, and
200	only for good cause shown.
201	(7) (a) When an arrested person is released in accordance with Subsection (3), the
202	releasing agency shall:
203	(i) notify the arresting law enforcement agency of the release, conditions of release, and
204	any available information concerning the location of the alleged victim;
205	(ii) make a reasonable effort to notify the alleged victim of the release; and
206	(iii) before releasing the arrested person, give the arrested person a copy of the jail
207	release agreement or the jail release court order.
208	(b) (i) When a person arrested for domestic violence is released pursuant to
209	[Subsection (3)] this section based on a [written] jail release agreement, the releasing agency
210	shall transmit that information to the statewide domestic violence network described in Section
211	78B-7-113.
212	(ii) When a person arrested for domestic violence is released pursuant to [Subsections

(3) through (5)] this section based upon a jail release court order or if a [written] jail release

agreement is modified pursuant to Subsection (6)(b), the court shall transmit that order to the statewide domestic violence network described in Section 78B-7-113.

- (c) This Subsection (7) does not create or increase liability of a law enforcement officer or agency, and the good faith immunity provided by Section 77-36-8 is applicable.
- (8) (a) If a law enforcement officer has probable cause to believe that a person has violated a jail release agreement or jail release court order, the officer shall, without a warrant, arrest the person.
- (b) Any person who knowingly violates a jail release court order or jail release agreement executed pursuant to Subsection (3) is guilty as follows:
- (i) if the original arrest was for a felony, an offense under this section is a third degree felony; or
- (ii) if the original arrest was for a misdemeanor, an offense under this section is a class A misdemeanor.
- (c) [City attorneys] A city attorney may prosecute class A misdemeanor violations under this section.
- (9) A person who is arrested for a qualifying offense that is a felony and released in accordance with this section may subsequently be held without bail if there is substantial evidence to support a new felony charge against the person.
- (10) At the time an arrest is made for a qualifying offense, the arresting officer shall provide the alleged victim with written notice containing:
- (a) the release conditions described in [Subsections (3) through (5)] this section, and notice that the alleged perpetrator will not be released, before appearing before the court with jurisdiction over the offense for which the alleged perpetrator was arrested, unless:
- (i) the alleged perpetrator enters into a [written] jail release agreement to comply with the release conditions; or
- (ii) the magistrate [orders] issues a jail release order that specifies the release conditions;
- (b) notification of the penalties for violation of any jail release agreement or jail release court order;
- [(c) notification that the alleged perpetrator is to personally appear in court on the next day the court is open for business after the day of the arrest;]

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245 [(d)] (c) the address of the appropriate court in the district or county in which the 246 alleged victim resides; 247 [(e)] (d) the availability and effect of any waiver of the release conditions; and 248 [ff] (e) information regarding the availability of and procedures for obtaining civil and 249 criminal protective orders with or without the assistance of an attorney. 250 (11) At the time an arrest is made for a qualifying offense, the arresting officer shall 251 provide the alleged perpetrator with written notice containing: 252 (a) notification that the alleged perpetrator may not contact the alleged victim before 253 being released; 254 (b) the release conditions described in [Subsections (3) through (5)] this section and 255 notice that the alleged perpetrator will not be released, before appearing before the court with iurisdiction over the offense for which the alleged perpetrator was arrested, unless: 256 257 (i) the alleged perpetrator enters into a [written] jail release agreement to comply with the release conditions; or 258 259 (ii) the magistrate [orders the release conditions] issues a jail release court order; 260 (c) notification of the penalties for violation of any jail release agreement or jail release 261 court order; and 262 (d) notification that the alleged perpetrator is to personally appear in court on the next 263 day the court is open for business after the day of the arrest. 264 (12) (a) A pretrial or sentencing protective order supercedes a jail release agreement or 265 jail release court order. 266 (b) If a court dismisses the charges for the qualifying offense that gave rise to a jail 267 release agreement or jail release court order, the court shall dismiss the jail release agreement 268 or jail release court order. 269 [(13) In addition to the provisions of Subsections (3) through (12), because of the 270 unique and highly emotional nature of domestic violence crimes, the high recidivism rate of 271 violent offenders, and the demonstrated increased risk of continued acts of violence subsequent 272 to the release of an offender who has been arrested for domestic violence, it is the finding of 273 the Legislature that domestic violence crimes, as defined in Section 77-36-1, are crimes for

which bail may be denied if there is substantial evidence to support the charge, and if the court

finds by clear and convincing evidence that the alleged perpetrator would constitute a

276	substantial danger to an alleged victim of domestic violence if released on bail.]
277	[(14) The provisions of this section do]
278	(13) This section does not apply if the person arrested for the qualifying offense is a
279	minor, unless the qualifying offense is domestic violence.
280	Section 3. Section 77-36-1 is amended to read:
281	77-36-1. Definitions.
282	As used in this chapter:
283	(1) "Cohabitant" means the same as that term is defined in Section 78B-7-102.
284	(2) "Department" means the Department of Public Safety.
285	(3) "Divorced" means an individual who has obtained a divorce under Title 30, Chapter
286	3, Divorce.
287	(4) "Domestic violence" or "domestic violence offense" means any criminal offense
288	involving violence or physical harm or threat of violence or physical harm, or any attempt,
289	conspiracy, or solicitation to commit a criminal offense involving violence or physical harm,
290	when committed by one cohabitant against another. "Domestic violence" or "domestic
291	violence offense" also means commission or attempt to commit, any of the following offenses
292	by one cohabitant against another:
293	(a) aggravated assault, as described in Section 76-5-103;
294	(b) assault, as described in Section 76-5-102;
295	(c) criminal homicide, as described in Section 76-5-201;
296	(d) harassment, as described in Section 76-5-106;
297	(e) electronic communication harassment, as described in Section 76-9-201;
298	(f) kidnapping, child kidnapping, or aggravated kidnapping, as described in Sections
299	76-5-301, 76-5-301.1, and 76-5-302;
300	(g) mayhem, as described in Section 76-5-105;
301	(h) sexual offenses, as described in Title 76, Chapter 5, Part 4, Sexual Offenses, and
302	Section 76-5b-201, Sexual exploitation of a minor Offenses;
303	(i) stalking, as described in Section 76-5-106.5;
304	(j) unlawful detention or unlawful detention of a minor, as described in Section
305	76-5-304;
306	(k) violation of a protective order or ex parte protective order, as described in Section

307	76-5-108;
308	(1) any offense against property described in Title 76, Chapter 6, Part 1, Property
309	Destruction, Title 76, Chapter 6, Part 2, Burglary and Criminal Trespass, or Title 76, Chapter 6
310	Part 3, Robbery;
311	(m) possession of a deadly weapon with intent to assault, as described in Section
312	76-10-507;
313	(n) discharge of a firearm from a vehicle, near a highway, or in the direction of any
314	person, building, or vehicle, as described in Section 76-10-508;
315	(o) disorderly conduct, as defined in Section 76-9-102, if a conviction of disorderly
316	conduct is the result of a plea agreement in which the defendant was originally charged with a
317	domestic violence offense otherwise described in this Subsection (4). Conviction of disorderly
318	conduct as a domestic violence offense, in the manner described in this Subsection (4)(o), does
319	not constitute a misdemeanor crime of domestic violence under 18 U.S.C. Sec. 921, and is
320	exempt from the provisions of the federal Firearms Act, 18 U.S.C. Sec. 921 et seq.; or
321	(p) child abuse as described in Section 76-5-109.1.
322	(5) "Jail release agreement" means the same as that term is defined in Section
323	77-20-3.5.
324	(6) "Jail release court order" means the same as that term is defined in Section
325	77-20-3.5.
326	(7) "Marital status" means married and living together, divorced, separated, or not
327	married.
328	(8) "Married and living together" means a man and a woman whose marriage was
329	solemnized under Section 30-1-4 or 30-1-6 and who are living in the same residence.
330	(9) "Not married" means any living arrangement other than married and living together
331	divorced, or separated.
332	(10) "Protective order" includes an order issued under Subsection 77-36-5.1(6).
333	(11) "Pretrial protective order" means a written order:
334	(a) specifying and limiting the contact a person who has been charged with a domestic
335	violence offense may have with an alleged victim or other specified individuals; and
336	(b) specifying other conditions of release pursuant to [Subsection] Section
337	77-20-3.5[(3)], Subsection 77-36-2.6(3), or Section 77-36-2.7, pending trial in the criminal

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338	case.
339	(12) "Sentencing protective order" means a written order of the court as part of
340	sentencing in a domestic violence case that limits the contact a person who has been convicted
341	of a domestic violence offense may have with a victim or other specified individuals pursuant
342	to Sections 77-36-5 and 77-36-5.1.
343	(13) "Separated" means a man and a woman who have had their marriage solemnized
344	under Section 30-1-4 or 30-1-6 and who are not living in the same residence.
345	(14) "Victim" means a cohabitant who has been subjected to domestic violence.
346	Section 4. Section 77-36-2.7 is amended to read:
347	77-36-2.7. Dismissal Diversion prohibited Plea in abeyance Pretrial
348	protective order pending trial.
349	(1) Because of the serious nature of domestic violence, the court, in domestic violence
350	actions:
351	(a) may not dismiss any charge or delay disposition because of concurrent divorce or
352	other civil proceedings;
353	(b) may not require proof that either party is seeking a dissolution of marriage before
354	instigation of criminal proceedings;
355	(c) shall waive any requirement that the victim's location be disclosed other than to the
356	defendant's attorney and order the defendant's attorney not to disclose the victim's location to
357	the client;
358	(d) shall identify, on the docket sheets, the criminal actions arising from acts of
359	domestic violence; and
360	[(e) may dismiss a charge on stipulation of the prosecutor and the victim; and]
361	[(f)] (e) may hold a plea in abeyance, in accordance with the provisions of Chapter 2a,
362	Pleas in Abeyance, making treatment or any other requirement for the defendant a condition of
363	that status.
364	(2) When the court holds a plea in abeyance in accordance with Subsection (1)(f), the

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defendant's plea.

case against a perpetrator of domestic violence may be dismissed only if the perpetrator

any condition imposed by the court under Subsection (1)(f), the court may accept the

successfully completes all conditions imposed by the court. If the defendant fails to complete

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(3) (a) Because of the likelihood of repeated violence directed at those who have been victims of domestic violence in the past and the vulnerability of victims of other qualifying offenses as defined in Section 77-20-3.5, when any defendant is charged with a crime involving [domestic violence] a qualifying offense, the court may, during any court hearing where the defendant is present, issue a pretrial protective order, pending trial:

- (i) enjoining the defendant from threatening to commit or committing acts of domestic violence or abuse against the victim and any designated family or household member;
- (ii) prohibiting the defendant from harassing, telephoning, contacting, or otherwise communicating with the victim, directly or indirectly;
- (iii) removing and excluding the defendant from the victim's residence and the premises of the residence;
- (iv) ordering the defendant to stay away from the residence, school, place of employment of the victim, and the premises of any of these, or any specified place frequented by the victim and any designated family member; and
- (v) ordering any other relief that the court considers necessary to protect and provide for the safety of the victim and any designated family or household member.
 - (b) Violation of an order issued pursuant to this section is punishable as follows:
- (i) if the original arrest or subsequent charge filed is a felony, an offense under this section is a third degree felony; and
- (ii) if the original arrest or subsequent charge filed is a misdemeanor, an offense under this section is a class A misdemeanor.
- (c) (i) The court shall provide the victim with a certified copy of any pretrial protective order that has been issued if the victim can be located with reasonable effort.
- (ii) If the court is unable to locate the victim, the court shall provide the victim's certified copy to the prosecutor.
- [(ii)] (iii) The court shall [also] transmit the pretrial protective order to the statewide domestic violence network.
- (d) Issuance of a pretrial or sentencing protective order supercedes a jail release agreement or jail release court order.
- (e) If the alleged victim and the defendant share custody of one or more minor children, the court may include in a pretrial protective order provisions for indirect or limited contact to

temporarily facilitate parent visitation with a minor child.

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(f) In a pretrial protective order the court shall determine whether to allow provisions for transfer of personal property to decrease the need for contact between the parties.

- (4) (a) When a court dismisses criminal charges or a prosecutor moves to dismiss charges against a defendant accused of a domestic violence offense, the specific reasons for dismissal shall be recorded in the court file and made a part of <u>any related order or agreement</u> on the statewide domestic violence network described in Section 78B-7-113.
 - (b) The court shall transmit the dismissal to the statewide domestic violence network.
- (c) Any pretrial protective orders, including jail release court orders and jail release agreements, related to the dismissed domestic violence criminal charge shall also be dismissed.
- [(5) When the privilege of confidential communication between spouses, or the testimonial privilege of spouses is invoked in any criminal proceeding in which a spouse is the victim of an alleged domestic violence offense, the victim shall be considered to be an unavailable witness under the Utah Rules of Evidence.]
 - [(6)] (5) The court may not approve diversion for a perpetrator of domestic violence.

Legislative Review Note Office of Legislative Research and General Counsel